

# **Comhairle Cathrach Chorcaí Cork City Council**

Halla na Cathrach, Corcaigh - City Hall, Cork - T12 T997

Camila Botto Poala
DL Group Consulting Engineers
1 Hodders Villas
Ballincollig
Cork

28th September 2020

RE:

Section 5 Declaration R595/20 No 15 Foxwood Drive, Rochestown, Cork

Dear Sir/Madam,

With reference to your request for a section 5 Declaration at the above named property, I wish to advise as follows:

In view of the above and having regard to —

- Sections 2, 3, and 4 of the Planning and Development Act 2000 as amended, and
- Articles 6, 9 and 10 and Part 4 of Schedule 2 of the Planning and Development Regulations 2001 to 2018

the planning authority considers that —

the change of use from a garage to residential use and replacement of garage door with window at 15 Foxwood Drive, Rochestown, Cork IS DEVELOPMENT and IS EXEMPTED DEVELOPMENT.

Yours Faithfully,

Kerry Bergin

Assistant Staff Officer

Development Management Section

Community, Culture and Placemaking Directorate

Cork City Council



PLANNER'S REP	ORT	Cork City Council
Ref. R 595/20		Development Management Strategic Planning and
RCI. R 333/20		Economic Development
Application type	SECTION 5 DECLARATION	

Application type

SECTION 5 DECLARATION

Question

Whether the change of use from a garage to residential use and replacement of garage door with window, is development or is

exempted development.

Location

15 Foxwood Drive, Rochestown, Cork

Applicant

Declan Mullins (owner) c/o Camilla Botto Poala of DL Consulting

Engineers (agent)

Date

24/09/2020

Recommendation

Is development and is exempted development

#### INTERPRETATION

In this report 'the Act' means the Planning and Development Act, 2000 as amended and 'the Regulations' means the Planning and Development Regulations, 2001 as amended, unless otherwise indicated.

#### 1. REQUIREMENTS FOR A SECTION 5 DECLARATION APPLICATION

Section 5(1) of the Planning and Development Act 2000 as amended states,

5.—(1) If any question arises as to what, in any particular case, is or is not development or is or is not exempted development within the meaning of this Act, any person may, on payment of the prescribed fee, request in writing from the relevant planning authority a declaration on that question, and that person shall provide to the planning authority any information necessary to enable the authority to make its decision on the matter.

The requirements for making a section 5 declaration are set out in the Act.

#### 2. THE QUESTION BEFORE THE PLANNING AUTHORITY

The question to the planning authority is framed using the phrasing of section 5. The applicant states in the request, "Is the conversion of an existing attached domestic garage to domestic accommodation, i.e. a ground floor family room with access from existing internal door to include alterations to front elevation (from existing roller shutter door to new proposed window and new pebble dash finish), development and, if so, is it exempted development?".

In my opinion the intention of the request is clear, and that it is entirely reasonable to consider the question before the planning authority as being:

Whether the change of use from a garage to residential use and replacement of garage door with window, is development or is exempted development.

#### 3. SITE DESCRIPTION

The subject property is a single storey detached dwelling in the Existing Built-Up Area zoning area. The area is predominantly residential in nature.

# 4. DESCRIPTION OF THE DEVELOPMENT

The proposed development proposes the change of use from a garage to residential use, replacement of garage door with window, altering the finish of the front elevation of the garage to pebble dash and the replacement of a rear window with sliding doors.

#### 5. RELEVANT PLANNING HISTORY

None

#### 6. LEGISLATIVE PROVISIONS

#### 6.1 Planning and Development Act, 2000 as amended

#### Section 2(1)

"exempted development" has the meaning specified in section 4.

"structure" means any building, structure, excavation, or other thing constructed or made on, in or under any land, or any part of a structure so defined, and—

- (a) where the context so admits, includes the land on, in or under which the structure is situate, and
- (b) in relation to a protected structure or proposed protected structure, includes—
  - (i) the interior of the structure,
  - (ii) the land lying within the curtilage of the structure,
  - (iii) any other structures lying within that curtilage and their interiors, and
  - (iv) all fixtures and features which form part of the interior or exterior of any structure or structures referred to in subparagraph (i) or (iii).

"works" includes any act or operation of construction, excavation, demolition, extension, alteration, repair or renewal and, in relation to a protected structure or proposed protected structure, includes any act or operation involving the application or removal of plaster, paint, wallpaper, tiles or other material to or from the surfaces of the interior or exterior of a structure.

#### Section 3(1)

In this Act, "development" means, except where the context otherwise requires, the carrying out of any works on, in, over or under land or the making of any material change in the use of any structures or other land.

#### Section 4(1)(h)

4.(1) The following shall be exempted developments for the purposes of this Act—

(h) development consisting of the carrying out of works for the maintenance, improvement or other alteration of any structure, being works which affect only the interior of the structure or which do not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or of neighbouring structures;

# Section 4(2)

Section 4(2) provides that the Minister may, by regulations, provide for any class of development to be exempted development. The principal regulations made under this provision are the Planning and Development Regulations 2001, as amended.

# Section 4(3)

A reference in this Act to exempted development shall be construed as a reference to development which is—

- (a) any of the developments specified in subsection (1), or
- (b) development which, having regard to any regulations under subsection (2), is exempted development for the purposes of this Act.

# Section 5(1)

See section 1 of this report.

# 6.2 Planning and Development Regulations 2001 to 2018 as amended

#### Article 5(2)

In Schedule 2, unless the context otherwise requires, any reference to the height of a structure, plant or machinery shall be construed as a reference to its height when measured from ground level, and for that purpose "ground level" means the level of the ground immediately adjacent to the structure, plant or machinery or, where the level of the ground where it is situated or is to be situated is not uniform, the level of the lowest part of the ground adjacent to it.

# Article 6(1)

Subject to article 9, development of a class specified in column 1 of Part 1 of Schedule 2 shall be exempted development for the purposes of the Act, provided that such development complies with the conditions and limitations specified in column 2 of the said Part 1 opposite the mention of that class in the said column 1.

#### Article 9

Article 9 sets out restrictions on exemptions specified under article 6.

# (Article 6) Schedule 2, Part 1, Class 1

Classes 1-8 relate to development within the curtilage of a house and Class 1 relates to "the extension of a house, by the construction or erection of an extension (including a conservatory) to the rear of the house or by the conversion for use as part of the house of any garage, store, shed or other similar structure attached to the rear or to the side of the house".

## Schedule 2, Part 1, Class 1

# Exempted Development — General

Column 1 Description of Development	Column 2 Conditions and Limitations
Development within the curtilage of a house	
CLASS 1 The extension of a house, by the construction or erection of an extension (including a conservatory) to the rear of the house or by the conversion for use as part of the house of any garage, store, shed or other similar structure attached to	<ol> <li>(a) Where the house has not been extended previously, the floor area of any such extension shall not exceed 40 square metres.</li> <li>(b) Subject to paragraph (a), where the house is terraced or semi-detached, the floor area of any extension above ground level shall not exceed</li> </ol>

Column 1 Description of Development		Column 2 Conditions and Limitations
the rear or to the side of the house.		12 square metres.
	(c)	Subject to paragraph (a), where the house is detached, the floor area of any extension above ground level shall not exceed 20 square metres.
	2. (a)	Where the house has been extended previously, the floor area of any such extension, taken together with the floor area of any previous extension or extensions constructed or erected after 1 October 1964, including those for which planning permission has been obtained, shall not exceed 40 square metres.
	(b)	Subject to paragraph (a), where the house is terraced or semi-detached and has been extended previously, the floor area of any extension above ground level taken together with the floor area of any previous extension or extensions above ground level constructed or erected after 1 October 1964, including those for which planning permission has been obtained, shall not exceed 12 square metres.
	(c)	Subject to paragraph (a), where the house is detached and has been extended previously, the floor area of any extension above ground level, taken together with the floor area of any previous extension or extensions above ground level constructed or erected after 1 October 1964, including those for which planning permission has been obtained, shall not exceed 20 square metres.
		v above ground floor extension shall be a distance not less than 2 metres from any party boundary.
	4. (a)	Where the rear wall of the house does not include a gable, the height of the walls of any such extension shall not exceed the height of the rear wall of the house.
	(b)	Where the rear wall of the house includes a gable, the height of the walls of any such extension shall not exceed the height of the side walls of the house.
	(c)	The height of the highest part of the roof of any such extension shall not exceed, in the case of a flat roofed extension, the height of the eaves or parapet, as may be appropriate, or, in any other case, shall not exceed the height of the highest

Column 1 Description of Development	Column 2 Conditions and Limitations
	part of the roof of the dwelling.
	5. The construction or erection of any such extension to the rear of the house shall not reduce the area of private open space, reserved exclusively for the use of the occupants of the house, to the rear of the house to less than 25 square metres.
	6. (a) Any window proposed at ground level in any such extension shall not be less than 1 metre from the boundary it faces.
	(b) Any window proposed above ground level in any such extension shall not be less than 11 metres from the boundary it faces.
	(c) Where the house is detached and the floor area of the extension above ground level exceeds 12 square metres, any window proposed at above ground level shall not be less than 11 metres from the boundary it faces.
	7. The roof of any extension shall not be used as a balcony or roof garden.

#### 7. ASSESSMENT

#### 7.1 Development

The first issue for consideration is whether or not the matter at hand is 'development', which is defined in the Act as comprising two chief components: 'works' and / or 'any material change in the use of any structures or other land'.

In relation to change of use, the existing use is as a domestic garage, and the proposed use is to be as part of the main dwelling house as habitable accommodation. 'Works' is defined in section 3(1) of the Act as including 'any act or operation of construction, excavation, demolition, extension, alteration, repair or renewal'. I consider that the proposed development constitutes 'works' as it comprises alteration and change of use of the garage into residential accommodation associated with the main dwelling house. As the proposal comprises 'works', it is clearly therefore 'development' within the meaning of the Act.

# CONCLUSION Is development

#### 7.2 Exempted development

The next issue for consideration is whether or not the matter at hand is exempted development. Section 2(1) of the Act defines 'exempted development' as having 'the meaning specified in section 4' of the Act (which relates to exempted development).

Section 4(3) of the Act states that exempted development either means development specified in section 4(1) or development which is exempted development having regard to any regulations under section 4(2).

I consider that elements of the proposal come within both subsections (1) and (2) of section 4.

#### Section 4(1)

In my opinion a minor component of this proposal comes within the scope of section 4(1), being the minor works proposed to the existing front garage door to replace it with a window of similar style and finish to that of the existing ground floor windows, altering the finish of the front elevation of the garage to pebble dash and the replacement of a rear window with sliding doors. I consider that this would come under the scope of section 4(1)(h) when carried out in conjunction with a proposed change of use, however this is a minor component of the proposal.

#### Section 4(2)

It is therefore necessary to consider whether the proposed change of use comes under the scope of section 4(2) (i.e. exemptions specified in the Regulations), having regard to the use of the word 'or' in section 4(3).

I consider that article 6 and **Class 1** applies, as it is an extension of a house by the conversion of an existing garage to residential use.

Having assessed the proposed extension against Class 1 and its conditions and limitations I find as follows:

#### Condition / Limitation 1

The house has not been previously extended, therefore this condition and limitation do not apply.

# Condition / Limitation 2

The floor area of the garage to which the change of use is being considered has a total floor area of approximately 27.5m<sup>2</sup>. Therefore part (a) of this condition and limitation are satisfied (parts (b) and (c) do not apply).

#### Condition / Limitation 3

The proposed works are ground floor only therefore this condition/limitation does not apply.

#### Condition / Limitation 4

The height of the proposed development does not exceed the height of the side walls of the house.

# Condition / Limitation 5

More than 25m<sup>2</sup> of open space will remain to the rear of the dwelling.

#### Condition / Limitation 6

Ground floor windows proposed are more than 1 metre from the boundaries they face.

#### Condition / Limitation 7

It does not appear that the roof is proposed to be used as a balcony or roof terrace.

#### Restrictions on exemption

I do not consider that any apply in this instance.

#### CONCLUSION

Is exempted development

#### 8. ENVIRONMENTAL ASSESSMENT

I note the provisions of sections 4(4), 4(4A) and 177U(9) of the Act which state,

Section 4(4),

Notwithstanding paragraphs (a), (i), (ia) and (l) of subsection (1) and any regulations under subsection (2), development shall not be exempted development if an environmental impact assessment or an appropriate assessment of the development is required.

# Section 4(4A)

Notwithstanding subsection (4), the Minister may make regulations prescribing development or any class of development that is—

- (a) authorised, or required to be authorised by or under any statute (other than this Act) whether by means of a licence, consent, approval or otherwise, and
- (b) as respects which an environmental impact assessment or an appropriate assessment is required,

to be exempted development.

## Section 177U(9)

In deciding upon a declaration or a referral under section 5 of this Act a planning authority or the Board, as the case may be, shall where appropriate, conduct a screening for appropriate assessment in accordance with the provisions of this section.

#### 8.1 Screening for Environmental Impact Assessment

Having regard to the contents of Article 103 and Schedule 7 of the Planning and Development Regulations 2001, as amended it is considered that the proposed development by reason of its nature, scale and location would not be likely to have significant effects on the environment. Accordingly it is considered that **environmental impact assessment is not required**.

#### 8.2 Screening for Appropriate Assessment

The applicant has not submitted an appropriate assessment screening report. The relevant European sites are the Cork Harbour SPA (site code 004030) and the Great Island Channel cSAC (site code 001058). Having regard to the location of the proposed development site relative to these European sites and related watercourses and to the nature and scale of the proposed development it is considered that the proposed development would not affect the integrity of these European sites. Accordingly it is considered that appropriate assessment is not required.

# 9. RECOMMENDATION

In view of the above and having regard to -

Sections 2, 3, and 4 of the Planning and Development Act 2000 as amended, and

• Articles 6, 9 and 10 and Part 4 of Schedule 2 of the Planning and Development Regulations 2001 to 2018

the planning authority considers that —

the change of use from a garage to residential use and replacement of garage door with window at 15 Foxwood Drive, Rochestown, Cork IS DEVELOPMENT and IS EXEMPTED DEVELOPMENT.

Eoin Cullinane Assistant Planner

18/09/2020

# COMHAIRLE CATHRACH CHORCAÍ CORK CITY COUNCIL

Community, Culture & Placemaking Directorate, Cork City Council, City Hall, Anglesea Street, Cork. Comh Cathrach Chorcaí
Ce ity Council

1 4 - 08 - 2020

Strategic Planning & Economic
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Líonra/Web: www.corkcity.ie

# SECTION 5 DECLARATION APPLICATION FORM

under Section 5 of the Planning & Development Acts 2000 (as amended)

# 1. POSTAL ADDRESS OF LAND OR STRUCTURE FOR WHICH DECLARATION IS SOUGHT

PLEASE STATE THE SPECIFIC QUESTION FOR WHICH A DECLARATION IS SOUGHT:

Note: only works listed and described under this section will be assessed under the section 5 declaration.

exempted development?

No. 15 Foxwood Drive, Rochestown, Corck

Is the construction of a shed at No 1 Wall St, Cork development and if so, is it

# 2. QUESTION/ DECLARATION DETAILS

to include offerations to front elevation ( from
existing roller shitter door to new proposed window bud
new geldale sosh finish) development and if so it is
exerge development?
,
ADDITIONAL DETAILS REGARDING QUESTION/ WORKS/ DEVELOPMENT:
(Use additional sheets if required).
The existing burgelow shows an ottacled garage to the
south. Total floor orea of dwelling + poreal = 234 m2.
An existing door links internally the carese and the swelling
An existing roller shutter door is located to the front of the
parge: an existing window is located to the rear elevation
of subject gorosa. It is proposed to convert the use
of the porspe to domestic alcomodation (ie pourly
rooms It is proposed to remove front roller shutter door and
to replace in it's location new window to match existing windows
to the front of the dwelling, It is proposed to remove existing
Window to Tear elevation & porse and redoce & with new stiding does not
the existing duelling is didded partially to the front with a red front
closting - This moderial is that longer available in the mortest
for this reason it is proposed to finish the front of the gorope failing
with a gebble cash finish, motalis the sides, near and pastes of
the existing duelling.
1.54

1 of 4

4.	Is this a Protected Structure or within the cu	urtilage of a Prote	cted Structure?	
	If yes, has a Declaration under Section 57 of requested or issued for the property by the			000 been
5.	Was there previous relevant planning applied of so please supply details:	cation/s on this si		2
6.	APPLICATION DETAILS		0	
	r the following if applicable. Note: Floor areas are be indicated in square meters (sq. M)			
	a) Floor area of existing/proposed structure/s	Existic area in	Clusive of attach	ed flor
(1	b) If a domestic extension, have any previous	Yes	□ No □	
	extensions/structures been erected at this location after 1 <sup>st</sup> October, 1964, (including for which planning permission has been obtained)?		ease provide floor ar	eas. (sq m)
140 (2)	location after 1 <sup>st</sup> October, 1964, (including for which planning permission has been obtained)? c) If concerning a change of use of land and /	or building(s), ple	ase state the follow	
Existi	location after 1 <sup>st</sup> October, 1964, (including for which planning permission has been obtained)? c) If concerning a change of use of land and /	those	ase state the follow	
<i>NA</i>	location after 1 <sup>st</sup> October, 1964, (including for which planning permission has been obtained)?  c) If concerning a change of use of land and / ing/ previous use (please circle)	or building(s), ple	ase state the follow	
NA LEG	location after 1 <sup>st</sup> October, 1964, (including for which planning permission has been obtained)?  c) If concerning a change of use of land and / ing/ previous use (please circle) domestic we existing  e- proposed	or building(s), ple	ase state the follow	
NA LEG	location after 1 <sup>st</sup> October, 1964, (including for which planning permission has been obtained)?  c) If concerning a change of use of land and / ing/ previous use (please circle)	or building(s), ple	ase state the follow	









